ALJ/MAB/hkr Mailed 8/25/2003

Decision 03-08-011 August 21, 2003

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the matter of the Order Instituting Investigation on the Commission's own motion into the operations and practices of William Michael Gavin, an individual doing business as Affordable Apartment Movers,

Investigation 01-11-037 (Filed November 29, 2001)

Respondent.

OPINION MODIFYING DECISION 02-08-052 AND IMPOSING ADDITIONAL SANCTIONS FOR VIOLATIONS OF PUBLIC UTILITIES CODE AND COMMISSION REGULATIONS

Summary

This decision grants the request of the Consumer Protection and Safety Division (CPSD) to modify Decision (D.) 02-08-052 to impose further sanctions for failure to comply with that decision.

Background

In D.02-08-052, the Commission found that Respondent, Michael Gavin, doing business as Affordable Apartment Movers (AAM or Respondent), had assessed charges in excess of verbal prices quoted, had failed to respond to claims for loss or damaged property, and in other ways had given poor service and behaved unprofessionally as specified in more detail in the Order Instituting Investigation (OII) and Findings of Fact 1 through 7 of that decision. The Commission ordered AAM to (1) comply with all laws and regulations applicable to Household Goods Carriers; (2) make all due reparations to

154348 - 1 -

customers, within 60 days; and (3) pay a fine of \$26,000 to the Commission, for deposit in the General Fund of the State of California, but if all required restitution had been paid and AAM committed no further violation of law, then the fine would be reduced to \$6,500.

On April 7, 2003, CPSD filed a motion to modify D.02-08-052 and stated that AAM has not complied with the decision. Specifically, CPSD noted that AAM had not made payments toward the fine, had not completed the ordered restitution, and was unlawfully continuing to provide moving services to the public. CPSD requested that the Commission:

- 1. Permanently revoke, with prejudice, AAM's Household Goods Carrier Permit, File T-187,559;
- 2. Require that should AAM or its principals seek to obtain new authority as a household goods carrier then such a request must be done via the formal application process and that all outstanding issues raised by D.02-08-052 be addressed; and,
- 3. Require AAM to comply fully with D.02-08-052.

AAM did not respond to CPSD's motion.

Discussion

Pursuant to Pub. Util. Code § 1708, the Commission "may at any time, upon notice to the parties, and with opportunity to be heard as provided in the case of complaints, rescind, alter, or amend any order or decision made by it." Rule 47(h) of the Commission's Rules of Practice and Procedure (Rules) states that in response to a petition for modification, the Commission may modify the decision as requested or in a way consistent with the request, set the petition for further hearings, summarily deny the petition or take other appropriate action.

In the hearings leading up to D.02-08-052, AAM offered testimony that it had remedied its past violations and that it was fit to perform moving services in

California. Relying on these representations as mitigation for the violations, we imposed limited penalties and did not suspend AAM's operating authority. Subsequent events, as related by CPSD, however, demonstrate that our reliance was misplaced. AAM has conclusively demonstrated an inability or unwillingness to comply with California law and this Commission's orders and regulations. We, therefore, grant CPSD's motion and order the following:

- 1. The portions of D.02-08-052 that suspend some of the fine are rescinded. AAM's fine is \$26,000 and is payable immediately.
- 2. AAM's operating authority as a household goods carrier is permanently revoked, with prejudice. Any request for new operating authority by AAM or its principals must be made via the formal application process and must demonstrate compliance with D.02-08-052, as modified.
- 3. AAM shall immediately cease and desist providing or advertising to provide household goods moving services in California.
- 4. AAM shall comply with all applicable provisions of the Public Utilities Code and Commission regulations.

Comments on Draft Decision

The draft decision of Administrative Law Judge (ALJ) Maribeth A. Bushey in this matter was mailed to the parties in accordance with Pub. Util. Code § 311(g)(1) and Rule 77.7. CPSD filed comments pointing out inconsistent use of the word "revoked" and requesting clarification. Such clarification has been incorporated in the text of the decision.

Assignment of Proceeding

Geoffrey F. Brown is the Assigned Commissioner and Maribeth A. Bushey is the assigned ALJ in this proceeding.

Findings of Fact

- 1. Respondent has not complied with D.02-08-052, and such compliance was critical to the basis for that decision.
 - 2. Respondent is unfit to conduct operations as a household goods carrier.
 - 3. Respondent did not respond to CPSD's petition to modify D.02-08-052.

Conclusions of Law

- 1. Pub. Util. Code § 1708 and Rule 47(h) allow us to modify previous decisions.
- 2. Respondent's operating authority should be permanently revoked, with prejudice.
 - 3. The Commission should modify D.02-08-052 to impose a fine of \$26,000.

ORDER

IT IS ORDERED that Decision (D.) 02-08-052 is modified as follows:

- 1. The portions of D.02-08-052 that suspend some of the fine are rescinded. Michael Gavin, doing business as Affordable Apartment Movers (AAM) shall immediately pay a fine of \$26,000 to the Commission, for deposit in the General Fund of the State of California.
- 2. In addition to the sanctions set out in D.02-08-052, AAM's operating authority as a household goods carrier is permanently revoked, with prejudice. Any request for new operating authority by AAM or its principals must be made via the formal application process and must demonstrate compliance with D.02-08-052, as modified.
 - 3. AAM shall comply with D.02-08-052, as modified.
- 4. AAM shall immediately cease and desist providing or advertising to provide household goods moving services in California.

I.01-11-037 ALJ/MAB/hkr

- 5. AAM shall comply with all applicable provisions of the Public Utilities Code and Commission regulations.
 - 6. This proceeding is closed.

This order is effective today.

Dated August 21, 2003, at San Francisco, California.

MICHAEL R. PEEVEY
President
CARL W. WOOD
LORETTA M. LYNCH
GEOFFREY F. BROWN
SUSAN P. KENNEDY
Commissioners